



APRIL 2017 NEWSLETTER

Volume 7, Issue 3

Since 1964, we have supported the Columbia Basin Project and its future development. We protect its water rights and educate the public on the renewable resource and multiple-purpose benefits of the project.

Is BPA Irrigation Assistance an Option for OGWRP?

Mike Schwisow, CBDL Government Relations Director

The Columbia Basin Development League continues to work on finding additional public investments for the Odessa Ground Water Replacement Program to reduce the cost to landowners that will participate in the effort to remove deep wells from the depleted Odessa Subarea aquifer. Replacing these groundwater supplies is a benefit to municipal water supplies, local, state and national economics. Funding for program implementation construction comes from State and Federal grants or loans, landowner borrowing through East Columbia Basin Irrigation District (ECBID) bond sales or landowner construction cost prepayment. All participating landowners will equally share repayment of all borrowed funds. The State Legislature has provided nearly \$28 million in grants since implementation began in 2013. This has brought the cost of participation down, but without additional public investment the cost to landowners to repay their share of the construction cost is still too high for many to participate. The bottom line is that crops produced need to be able to support construction investment that the landowners are expected to pay.

In the process of looking for additional financing, some have suggested looking at Bonneville Power Administration (BPA) Irrigation Assistance (BPAIA). But, what does that entail? To answer that question requires a search through the history books and a challenging dive into the complex world of Bureau of Reclamation Directives and Standards.

The Grand Coulee Dam and the Columbia Basin Project had its origins

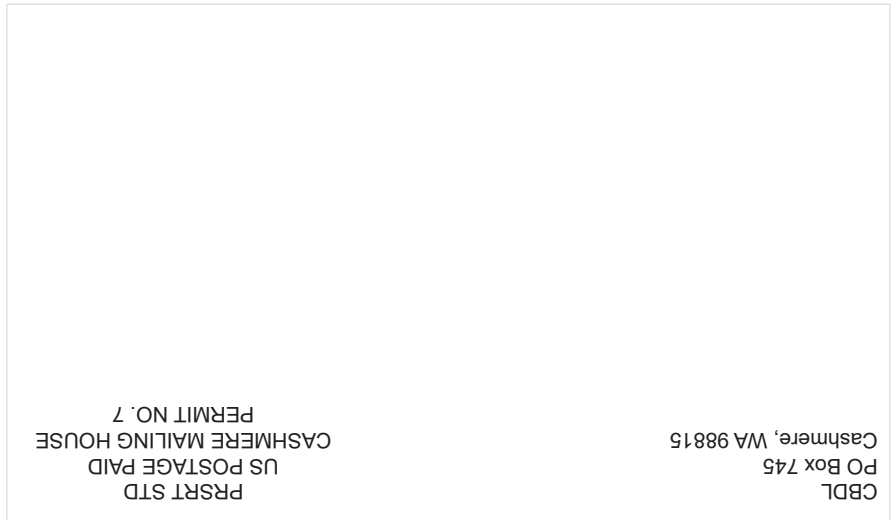
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in the Great Depression era as President Roosevelt sought to put people back to work through massive public works projects. Congress provided the funding to start the ball rolling with passage, in 1933, of the National Industrial Recovery Act. Congress would go on to enact several more laws affecting how the Columbia Basin Project would come into being.

The origin of the authorization for BPAIA is found in the Rivers and Harbors Act of 1935. Section 2 of that act provides the following: "Sec. 2. That for the purpose of controlling floods, improving navigation, regulating the flow of the streams of the United States, providing for storage and for the delivery of the stored waters thereof, for the reclamation of public lands and Indian reservations, and other beneficial uses, and for the generation of electric energy as a means of financially aiding and assisting such undertakings, the projects known as "Parker Dam" on the Colorado River and "Grand Coulee Dam" on the Columbia River, are hereby authorized and adopted," Congress, with that language, authorized the use of power revenues to support irrigation development. But, they did not say power revenue would pay for everything.

The Reclamation Project Act of 1939 confirmed that Federal Reclamation law requires all expenditures in the construction of a project, except



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From the Chair

Kevin Lyle

Water flowing in irrigation district canals signals the start of

spring in the Columbia Basin Project. The League is celebrating the arrival of the growing season with a focus on outreach and advocacy. In March, the League contributed to water infrastructure testimony for the United States Senate Committee on Energy and Natural Resources. We sent letters to key players in Reclamation regionally and nationally, urging efficiency in the completion of contracts. The League facilitated a tour of the Banks Lake Headworks for members to watch the irrigation season kick off. League representatives attended and staffed a

booth at the Sandhill Crane Festival, sharing information about the Project with the public. This month, we are in the midst of a website redesign and expanding our outreach efforts into the world of social media, reaching a new demographic of supporters. A League delegation of Trustees, staff, and members are heading to DC to advocate for federal funding and engagement. Read on to learn more about the work of the League and partners to reach more stakeholders and promote the continued development of the Project.

Is BPA Irrigation Assistance an Option for OGWRP? *Continued from page 1*

for those allocated to flood control and navigation, must be returned to the United States. The 1939 Act also provided direction to Reclamation on how to allocate costs among the different project purposes such as irrigation and power generation.

Congress provided further clarification in 1943 with the enactment of the Columbia Basin Project Act which renamed and reauthorized the Project. This act clarified how the various previous Congressional acts would apply to the Project. Executive Order 8526 of August 26, 1940, designated BPA as the agent for the sale and distribution of electrical power and energy generated at Grand Coulee Dam Project not required for operation of that Project, including its irrigation features (being planned at that time).

The Secretary of Interior, in 1945, submitted to the House of Representatives, the "Joint Report on Allocation and Repayment of the Costs of the Columbia Basin Project." In the report, the Secretary discussed his findings in three different areas. First, the Secretary finds that the Project is feasible from an engineering perspective. Second, the Secretary discusses the allocation of construction costs to the various project purposes: irrigation, power generation, and flood control. Finally, the Secretary finds that the landowners do not have the capacity to repay all of the costs allocable to irrigation, but the estimated net power generation revenue is sufficient to make up the difference and authorized it to be used for that purpose. The end result was a finding of project feasibility and recommendation to move the project forward.

Total Columbia Basin Project costs as of September of 2015 which are subject to BPA Irrigation Assistance amount to \$690,928,698. Of that total, \$81 million is allocated to irrigation and \$609.3 million is allocated to BPA Irrigation Assistance. BPA began making Irrigation Assistance payment in 2009 when irrigation payment portion of Block 1 was fully paid out. The costs allocated to irrigation are paid out over 50 years following a 10 year development period. 17 Blocks have been paid out since 2009 and BPA

UPCOMING EVENTS

CBDL Board Meeting

Wednesday, May 17
 4:00 PM – 6:00 PM
 Simplot
 Moses Lake, WA

CBDL Board Meeting

Wednesday, June 14
 4:00 PM – 6:00 PM
 ATEC, Big Bend Community
 College
 Moses Lake, WA

Is BPA Irrigation Assistance an Option for OGWRP?

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has made Irrigation Assistance payments of \$170 million to the Federal Treasury in that time. The repayment amounts allocated to the Irrigation Blocks will continue to be paid out well into the 2030's corresponding to the long term development of the existing Project. The remaining costs which were allocated to BPA Irrigation Assistance is \$302.9 million.

The challenge now is to see if this revenue can become a source of funding for further construction of the Odessa Ground Water Replacement Program and Columbia Basin Project. Several factors would need to be taken into consideration. It is highly likely that Congressional action is required for any sort of plan involving BPAIA which is extremely difficult in the current budget environment. Congress, in an era of budget deficits and in an effort to control spending, passed the Statutory Pay-As-You-Go Act of 2010. This law requires that new spending increases be offset by reductions in other areas and that revenue reductions be offset by spending reductions. The BPA Irrigation Assistance is booked as anticipated future payment which will need to be addressed. Congress also placed an annual limit on the amount of BPAIA that would be allowed. Further, the details of repayment would need to be worked out. The task now is to see if a plan can be pulled together that will garner the support necessary to put it in play.

BPA Irrigation Assistance may be an opportunity for OGWRP funding, but any funding from BPAIA will require an act of Congress.

The League Focuses on Funding in DC

Raising awareness and support for continued, phased, and systematic development of the Columbia Basin Project is one of the League's primary objectives. The League actively works to advocate for continued development and infrastructure reinvestment of the Project through regular trips to Olympia and Washington DC. In February a delegation of League board officers and members went to Olympia to meet with legislators. Their efforts focused on securing funds for the Odessa Ground Water Replacement Program (OGWRP) in the upcoming 2017-Capital Budget proposal.

This month, League Board Chair Kevin Lyle; past Chair Orman Johnson; Trustee Matt Hawley; and Department of Ecology Director Tom Tebb traveled to Washington DC with League Executive Director Vicky Scharlau and Government Relations Director Mike Schwisow. In DC, the group connected with Water Strategies, the League's DC lobbying arm, for a series of planned meetings with key policy makers including Washington's congressional delegation, key members of Congress, new members of Congress, staff from the House Committee on Natural Resources, the Senate Energy and Natural Resources Committee, the Senate Environment and Public Works Committee, the Secretary of the Interior's Office, and staff at the Office of Management and Budget assigned to the budget analysis for

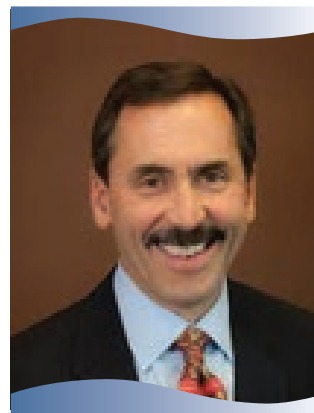
the Bureau of Reclamation.

In an environment already focused on water infrastructure, significant planning went into both the Olympia and DC trips as the League worked to leverage that focus and deliver messaging with a unified voice and approach in meetings with policy makers. Specific recommendations included:

- Supporting gridlock-free and increased funding for Reclamation
- Providing opportunities for irrigation districts to access federal loans
- Relating conservation funding to infrastructure reinvestment
- Supporting funding for Reclamation to hire and focus adequate staffing for permit processing demands
- Completing a review of revised Benefit/Cost ration analysis of Preferred Alternative in the Odessa Subarea Special Study
- Amending of the Renewal Master Water Service Contract
- Funding of OGWRP to maintain affordability
- Investing in water infrastructure projects that will help complete the Columbia Basin Project

In DC, meeting topics included continued investment in OGWRP, the need for infrastructure reinvestment through increased funding for Reclamation through Congressional Appropriations, and networking and relationship building to share the value of the Project, the scale of what is left to be done, and the importance of adequate funding for Reclamation staff to meet workload demands.

CBDL Contributes to Water Infrastructure Testimony



Chris Treese, Colorado River Conservation District

In March, the League contributed to the shaping of Water Infrastructure testimony provided by Chris Treese for a March 21 hearing before the United States Senate Committee on Energy and Natural Resources. Treese is the External Affairs Manager for the Colorado River Water Conservation District. His testimony also represented the National Water Resources Association (Nwra) and the Family Farm Alliance (Alliance) where he serves as a Board Member and Advisory Committee Member respectively.

The purpose of the hearing was to receive testimony on opportunities to improve and expand infrastructure important to federal lands, recreation, water, and resources.

His testimony summarized what is at stake:

"Water infrastructure is perhaps the most important, yet overlooked, form of infrastructure in our nation. An investment in water infrastructure is an investment in the very foundation of our nation's economy, its health, and its future. Access to a sustainable supply of water is a funda-

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CBDL Contributes to Water Infrastructure Testimony

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mental necessity for all economic development. Conversely, adverse economic consequences are certain if we do not invest and reinvest in our water infrastructure. According to the American Society of Civil Engineers 2016 Infrastructure Report Card, released last week, lack of investment in water and wastewater systems will cause the US to lose nearly 500,000 jobs by 2025 and 956,000 jobs by 2040. This lack of investment will also lead to a loss of \$3.2 trillion in GDP by 2040.”

Treese went on to provide case studies of infrastructure investment opportunities. The following was included in the testimony with input from the League and East Columbia Basin Irrigation District.

Infrastructure for Water Delivery:

Columbia Basin Project East Low Canal Widening

The Columbia Basin Project delivers water to over 670,000 acres in central Washington state allowing land to flourish providing specialty crop production worth over \$1.6 billion through the economy. The local irrigation districts and the State of Washington are working with the Bureau of Reclamation to boost water delivery by expanding the East Low Canal bringing a sustainable surface water supply to an area that suffers from a declining aquifer. The Washington State Department of Ecology estimates moving irrigators from groundwater to surface water prevents 3,600 jobs from being lost and saves \$840 million each year in agricultural production.

Treese highlighted the billions of dollars in investments that western water providers have made in local and regional water supply projects. He called for the development of federal financing tools and the need to identify innovative ways to encourage non-federal investments, emphasizing the need for partnership between federal, state, and local governments to bridge the funding gap for essential water infrastructure projects. He encouraged Congress to prioritize water infrastructure in upcoming legislation, maintain the tax exempt status of municipal bonds, target funding increases for Reclamation, as well as provide funding and pursue expansion of current water legislation and programming.

League Affirms Partnership with Reclamation

The League is committed to maintaining and building momentum for continued development and infrastructure reinvestment for the Columbia Basin Project. League Government Relations Director and advocacy team at Water Strategies in DC, keep the League board, members, and stakeholders apprised of and involved in current issues, legislation, and regulations that could impact the Project.

In late March, League Board Chair Kevin Lyle and Executive Director

Vicky Scharlau sent a letter to Bureau of Reclamation’s Pacific Northwest Regional Director, Lorri Lee affirming the League’s appreciation for the strong working partnership between the League, Reclamation, Ecology, and East Columbia Basin Irrigation District over the past decade in addressing the declining aquifer in the Odessa Ground Water Management Area within the Columbia Basin Project.

The partners have collaboratively faced a variety of challenges posed by a non-traditional Reclamation development project with flexibility, innovation, and a willingness to maintain needed momentum.

The letter also described the need programs that are ready to build as a key element in securing funding; giving lawmakers assurances that appropriated funds will be put to work immediately once they are committed. The last procedural element necessary to assure that the OGWRP is a ready-to-go project is the completion of the amendment process for the Renewal Master Water Service Contract between Reclamation and ECBID, providing ECBID with authority to contract with landowners to water deliveries. The League urged completion of this process in a timely manner.

The League also sent a letter to Secretary of the Interior Ryan Zinke urging him to ensure that Reclamation’s budget is adequately funded to address its critical water supply mission. Specifically, Reclamation must have the resources necessary for timely processing of contracts and paperwork as water suppliers depend on this authorization to deliver water. Numerous agricultural producers and the rural communities they live in are dependent on Reclamation’s timely processing of permits and documents that authorize continued development. The League requested that Zinke provide resources for Reclamation to make sure water supply operations are not delayed due to inadequate resources.

Sharing the Columbia Basin Project Story

The League is currently working with the film production company North40 Productions to develop a video in the style of a short documentary to highlight the significance of the Columbia Basin Project and create a connection – a bond – between the Project and the viewer. By telling the story of a family of farmers in a land of great potential, set against the backdrop of aging infrastructure, regional water depletion, and funding challenges, this short film will make the Columbia Basin Project personal to viewers, demonstrate the Project’s value, and make support a top a priority for stakeholders.

The film will serve as a tool for the League to take to Olympia and DC when asking for Columbia Basin Project support. As viewers understand the scale, significance, and long term importance of the project, it will become a higher priority and builds a foundation of support.

CBDL Coordinates Tour to Kick Off 2017 Irrigation Season

The League actively works to raise awareness and support for continued development of the Columbia Basin Project and coordinates various tours as an opportunity for members and stakeholders to get a first-hand perspective of the scale and magnitude of Project infrastructure. In mid-March CBDL coordinated a tour of the Banks Lake Headworks led by Richard Smith, Civil/Hydraulic Engineer with the Bureau of Reclamation. Banks Lake is a reservoir of Grand Coulee Dam and serves as the water supply for the Columbia Basin Project. The Banks Lake Headworks is used annually to fill the canals to elevation before Columbia Basin Project Irrigation Districts begin taking water for irrigation.

Participants toured the inside of the Headworks and then watched 1,000 cubic feet per second of water begin to flow into the canal, kicking off the 2017 irrigation season.



Tour participants.



Water begins to flow from the Bank Lake headworks.

A Complicated Federal Budget Season Ahead

Annick Miller Rivera, Water Strategies, LLC



*Annick Miller Rivera
Senior Policy Advisor,
Water Strategies LLC.*

While Congress works on keeping the federal government open after April 28 (the current funding deadline) President Trump is already looking ahead to next year.

In March, President Trump released his “skinny” budget for Fiscal Year 2018. The 53-page budget proposal provides top-line funding numbers for the federal agencies. Overall, the proposed budget would reduce non-defense domestic spending by \$54 billion. This translates into funding reductions to most, if not all, domestic agencies such

as a 12 percent reduction for the Department of the Interior, a 31 percent reduction for the Environmental Protection Agency, and a 21 percent reduction for the Department of Agriculture.

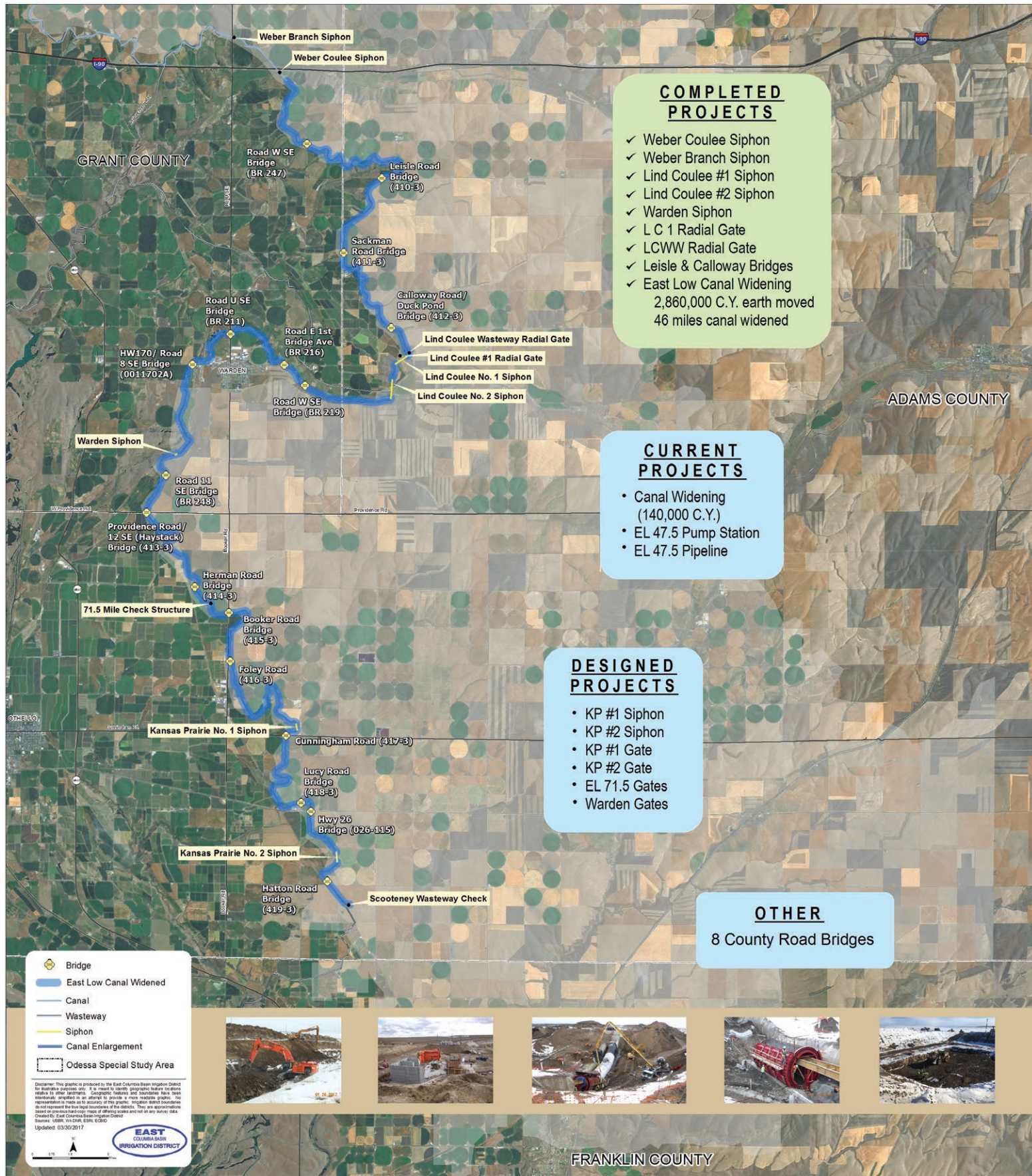
To date, few details have been provided to help identify which programs will bear the brunt of these budget cuts. A more comprehensive budget is expected in May. Additionally, it is worth noting that the current proposal underscores the importance of infrastructure funding, specifically water infrastructure. The Department of the Interior’s budget section highlighted the need to “Invest over \$1 billion in safe, reliable, and efficient management of water resources throughout the western United States.”

Although the president’s proposed budget has the potential to underfund programs and agencies that are of importance to Columbia Basin Development League stakeholders, this proposal, like most presidential budget proposals, is the starting point of a long budget and federal funding process. Additionally, Washington State is well represented in both chambers. Congressman Newhouse and Congresswoman Herrera Beutler are members of the House Energy and Water Appropriations Subcommittee, and Senator Patty Murray serves on the Senate Energy and Water Appropriations Subcommittee. These subcommittees provide funding for the Bureau of Reclamation and Army Corps of Engineers. Washington State’s congressional delegation must be utilized when discussing the importance of a federal funding for programs that matter to Columbia Basin Development League stakeholders. During a tight fiscal climate it is important to highlight the added value that water infrastructure programs can provide. To that effect, the Columbia Basin Development League will submit written testimony to the Appropriations Committee discussing the importance of water infrastructure. It will also relay this message in person during a federal advocacy trip to Washington DC this month.

Updated ECBID Maps Highlight Progress

The East Columbia Basin Irrigation District (ECBID) has recently updated a Canal Improvements map to illustrate completed, current, and designed projects. ECBID is currently working with landowner groups and making progress on the EL 11.8 and EL 22.1 delivery systems.

Odessa Groundwater Replacement Program (OGWRP) East Low Canal Improvements (03/30/17)



Around the Project: QCBID in Pictures



A view of panel replacement work on the Main Canal, contracted to West Company, Inc. 491 panels were removed and replaced throughout March.



W44C7 Pipeline work, a landowner cost share project, done by the George section crew.



Two workers seal cracks with polyuria on the Main Canal. The work was contracted to Columbia Industrial Coatings, Inc. and 5,060 gallons of AquaLastic were applied.



The Babcock pumping plant was recently repainted by the Quincy section crew.

LOOKING BACK



Banks Lake Dry Falls Dam & Main Canal Headworks.

Sourced from the Historic American Engineering Record, Library of Congress, Captured Prior to 1968, Exact Date Unknown

QUOTE OF THE MONTH

"Energy and persistence conquer all things."

—Benjamin Franklin

THANKS TO OUR 2017 MEMBERS

Sustaining

JR Simplot Company
Warden Hutterian Brethren

Premier

Washington State Potato Commission

Leadership

Lamb Weston

Major

Big Bend Electric Cooperative

City of Othello

Connell 76 LLC

Grant County Commissioners Office

Underwriter

Adams County Board of Commissioners

Johnson Reaugh, LLC / Johnson

Agriprises

McCain Foods

S & C Ranching Inc

Supporter

East Columbia Basin Irrigation District

Marlin Hutterian Brethren

McGregor Company

Payne West Insurance

Washington State Tree Fruit Association

Wells Fargo Insurance Services

Corporate

Ag Ventures NW

Ag World Support Systems

Bank of America Merrill Lynch

CHS Connell Grain

Friehe Farms

Inland Power & Light Company

KeyBank-Moses Lake

Lincoln County Commissioners

Nelson Irrigation Corp

Quincy Columbia Basin Irrigation District

Twin City Foods, Inc.

Valley Fruit Orchards LLC

Member

501 Consultants Inc

A Randal Dickinson

Abundancia LLC

Adams County Water Conservancy

Board

AGRI/Com Appraisals

AgriBusiness Council

Alford Farms

Alligare LLC

Anderson Perry & Associates, Inc.

Association of Washington Business

Avista

Baird Orchards

Benedict Farm

Berglund Farms

Big Bend Ag Appraisals

Bill Watson Farms, Inc.

Black Sands Irrigation District

Boersma Farms, Inc

BR Bair Farms Inc

Brett & Bryan LLC

Bruce & Diana Carlson Inc

Campbell Kirson Farms LLC

Canyon Crest Farms

Carnosi LLC

Carpenter McGuire & DeWulf PS

Cecilia Quirk

Cegnar Company

Central Bean Co

Central Bonded Collectors

City of Connell

Cloudview

Columbia Agricultural Consultants Inc

Columbia Bank

Columbia Basin Hydropower

Columbia Basin Machine Co., Inc.

Country Daze Inc

Country Financial

Crop Production Services

D&D Gilbert Farms

Dan Piper Farm

Dano Law Firm PS

Darrel A Kulm Ranches Inc

Della Kiesz

Don Beus

Donald C Burk - BWE

Donald Stucky

Douglas F Burk - BWE

Earthbourne Resources Inc

East Basin Ag LLC

EL & JH Ray Farms LLC

Erickson Orchards Inc

Field to Table Food Processing

Flying T LLC

Fode Land Co LLC

Fresno Valves & Castings Inc

Giselle Wiederhielm Farm

Glen Bair Farms

Grange Supply Company of Odessa

Grant County EDC

Grant County PUD

Grigg Farms

H Lee Farms Inc

HDR Engineering Inc

Hendrix Farms LLC

Henry Field

Hilmes Construction Inc

Horning Bros LLC

Isaak Brothers

ITC Services, Inc.

J&E Schafer Farms Inc

J&S Myers Inc

Jack L Gilbert & Sons Inc

James Brodie

Janett & Associates LLC

Jeffers Danielson Sonn & Aylward

Johnston Property Management LLC

Jon & Sharon Fink

Jones Produce

J-U-B Engineers Inc

Kagele Family Farms LLC

Kelly Shinn

L&L Ag Production LLC

Lad Irrigation Co

LaVerne Truman

Leffel Otis & Warwick PS

Lenwood Farms Inc

Leroy & Shirley Welch

Lincoln County EDC

Lindcrest Ranch

Lyle Family Land LLC

Maiers Irrevocable Farming Trust

Mark Booker

Marvin and Neil Joint Venture

Mary Shinn

Matthew Kagele

McCrometer

McKay Seed Company

MCL Farms

Merle Gibbens

MGS AG Inc.

Mona Freriks

Moody Family

Moses Lake Air Service Inc

Moses Lake Irrigation & Rehabilitation District

Moses Lake Steel Supply

Nancy Franz

National Frozen Foods Corporation - Quincy

Owl Lake LLC

P&P Farms

Pacific Northwest Waterways Association

Perkins & Zlatich CPAs PS

Pete Beaumont Farms LLC

Petrus Partners, Ltd.

Phillips Family Farms, LLC

Phillips Ranch Corp

Piper Ranch

Pomeroy Farms

Port of Pasco

Port of Royal Slope

Port of Warden/Grant County District #8

Prior Farms LLC

Qualls Agricultural Laboratory

R & J Lyle LLC

R & L St. Hilaire LLC

Radach Farms Inc

RAFCO Inc

Rex Harder

Richard Erickson

Richard LeMargie

Richard Quirk

Richard Stevens

RJ Circle Farms Inc

Rod Rottinghaus Farms

Rosebud Vineyards, Inc.

Ross Lyle

RP Stucky Properties LLC

Ryan Kniep Farms

SAC Enterprises Inc

SC Communications Inc

Schibel Farms Inc

Schneider Farms - Pasco LLC

Schroeder Law Offices PC

Schutte Farms Inc

Schwisow & Associates

Seed-Rite Inc

Shirley Yager

SIDEB Inc

Skone Irrigation Warden/Pasco

Soiltest Farm Consultants Inc

South Columbia Basin Irrigation District

South Columbia Basin Irrigation District

Spectrum Communications Inc

Sunset Farms Inc

Sutter Kunkle & Thompson PS

Templin Farm Service

Thomas Guderian

Tippett Company of Washington LLC

Tom Downs Farms

Treat Farms

Triple C Land Company

Underhill Farms Inc

Vernon & Marilyn Phillips

Voss Farms of Pasco LLC

Wacker Farm

Wajer Farms Inc

Walker Gravel LLC

Washington Association of Wheat Growers

Washington Association of Wine Grape Growers

Washington Fruit & Produce

Washington State Water Resources Association

Wes King Ranch

Wilbur Security Company

William Riley

Windflow Fertilizer Inc.

Windy Prairie Inc.

Reciprocal

Cashmere Chamber of Commerce

Grand Coulee Dam Area Chamber of Commerce

Greater Othello Chamber of Commerce

Moses Lake Chamber of Commerce

Odessa Chamber of Commerce

Pasco Chamber of Commerce

Soap Lake Chamber of Commerce

Wenatchee Valley Chamber of Commerce